

#### Wednesday 28 February 2018, 4:15pm-5:30pm

#### The Boardroom, NHS Bassetlaw CCG North Road, Retford, DN22 7XF

# Meeting of the Joint Committee of Clinical Commissioning Groups held in public

Questions from members of the public should be put in writing to <a href="mailto:jane.anthony1@nhs.net">jane.anthony1@nhs.net</a>, in which case written answers will be provided on the day or will be sent within 7 working days and posted on the Commissioners Working Together website <a href="https://www.smybndccgs.nhs.uk/">www.smybndccgs.nhs.uk/</a>

Confidential items are outlined in a separate confidential agenda; confidential items will be considered in a closed private session

#### **AGENDA**

Ref	Item	Presenter	Enc
4.15 Preliminary Items			
1	Welcome and introductions	Dr Tim Moorhead, Clinical Chair, NHS Sheffield CCG	Verbal
2	Apologies for absence	Dr Tim Moorhead, Clinical Chair, NHS Sheffield CCG	Verbal
3	Declarations of interest	Dr Tim Moorhead, Clinical Chair, NHS Sheffield CCG	Verbal
4.30	For discussion		
4	Ratification of previous meetings	Dr Tim Moorhead, Clinical Chair, NHS	Enc A
	Previous minutes of the meeting held 15 November 2017	Sheffield CCG	
5	Matters Arising	Dr Tim Moorhead, Clinical Chair, NHS Sheffield CCG	Verbal
6	Update on Children's Surgery and Anaesthesia	Marianna Hargreaves, Transformation Programme Lead, SYB ACS	Paper B
7	Update on HASU	Marianna Hargreaves, Transformation Programme Lead, SYB ACS	Paper C
5.15	Other Items and reports		
8	Questions from the public		
9	To consider any other business		
10	Date and Time of Next Meeting The next meeting will take place on 25 April 2018, 4.15-5.30, The Boardroom, NHS Sheffield CCG, 722 Prince of Wales Road, Sheffield, S9 4EU		



#### Paper A

### Joint Committee of Clinical Commissioning Groups

# Public Meeting held 15 November 2017, 4.15pm- 5:30pm, at NHS Sheffield CCG <u>Action Summary for CCG Boards</u>

There were no actions to progress resulting from this meeting.	



#### **Public Minutes of the meeting of the**

#### **Joint Committee of the Clinical Commissioning Group Meeting**

#### Public Meeting held 15 November 2017, 4.15pm- 5:30pm, at NHS Sheffield CCG

#### Present:

Dr David Crichton, Clinical Chair, NHS Doncaster CCG (Chair)

Dr Nick Balac, Clinical Chair, NHS Barnsley CCG

Dr Chris Clayton, Chief Executive Officer, NHS Derbyshire CCG

Chris Edwards, Accountable Officer, NHS Rotherham CCG

Andrew Goodall, Healthwatch Representative

Idris Griffiths, Accountable Officer, NHS Bassetlaw CCG

Gareth Harry, Interim Director of Contracting and Performance, NHS Derbyshire CCG and Executive Lead, NHS Hardwick CCG

Pat Keane, Chief Operating Officer, NHS Wakefield CCG (Deputy for Jo Webster, Accountable Officer)

Alison Knowles, Locality Director - North, NHS England

Priscilla McGuire, Lay Member

Dr Ben Milton, Clinical Chair, NHS North Derbyshire CCG

Philip Moss, Lay Member

Julia Newton, Director of Finance, NHS Sheffield CCG

Hayley Tingle, Chief Finance Officer, NHS Doncaster CCG

Lesley Smith, Accountable Officer, NHS Barnsley CCG

#### **Apologies:**

Sir Andrew Cash, Lead, South Yorkshire and Bassetlaw Accountable Care System

Will Cleary-Gray, Director of Sustainability and Transformation, SYB ACS

Dr Richard Cullen, Clinical Chair, NHS Rotherham CCG

Dr Phillip Earnshaw, Clinical Chair, NHS Wakefield CCG

Eric Kelly, Clinical Chair, NHS Bassetlaw CCG

Dr Steve Lloyd, Clinical Chair, NHS Hardwick CCG

Dr Tim Moorhead, Clinical Chair, NHS Sheffield CCG

Jackie Pederson, Accountable Officer, NHS Doncaster CCG

Maddy Ruff, Accountable Officer, NHS Sheffield CCG

Jo Webster, Chief Officer, NHS Wakefield CCG

Karen Whittaker, NHS Wakefield CCG

#### In attendance:

Dr Peter Anderton, Stroke Consultant at Doncaster and Bassetlaw teaching Hospitals NHS

Foundation Trust and Regional Stroke Lead for Commissioners Working Together

Jane Anthony, Corporate Committee Administrator, Executive PA and Business Manager, SYB ACS Jeremy Cook, Interim Finance Director, SYB ACS

Marianna Hargreaves, Transformation Programme Lead, SYB ACS

Lisa Kell, Director of Commissioning Reform, SYB ACS

Helen Stevens, Associate Director of Communications and Engagement, Commissioners Working Together/ SYB ACS

Dr Lisa Wilkins, Consultant in Public Health Medicine, SYB ACS

#### **Members of the Public**

Kathryn Nuffett, Trax FM



Minute reference	Item	ACTION
53/17	Welcome and introductions	
	The Chair welcomed members to the meeting.	
54/17	Apologies	
	Apologies were received and noted.	
55/17	Declarations of Interest	
	There were no declarations of interest.	
56/17	Previous minutes of the meeting:	
	The minutes of the meeting held on 18 October 2017 were accepted as a true and accurate record.	
	Matters Arising The Chair noted that an update report on the Children's Surgery and Anaesthesia will be prepared for the meeting in January 2018 and all other action points had been resolved. There were no other matters arising.	
58/17	Hyper Acute Stroke Decision Making Business Case	
	The Chair invited Peter Anderton to start the presentation entitled 'Review of proposals to change hyper acute stroke services in South and Mid Yorkshire, Bassetlaw and North Derbyshire' to the meeting.	
	The Chair thanked Peter Anderton, Marianna Hargreaves and Helen Stevens for the information presented and he invited comments and questions from members present.	
	Gareth Harry enquired about the consultation exercise and in particular any in depth details regarding the telephone survey.	
	Helen Stevens responded to Gareth Harry's enquiry stating that the telephone survey had exactly the same questions as the on-line survey and paper survey, so the same data was being analysed. The method of selection regarding calls per area was to look at census demographics which were then broken down to percentage of respondents and minority groups. All information regarding the research is contained in the independent analysis report which is one of the appendices of the business case.	
	Helen Stevens responded to a further enquiry by saying that the questions for the online poll we checked with a market research company and the questions for the consultation went through a process of being checked by CCGs engagement leads, Healthwatch and lay	



members of CCGs before we went out with the survey.

Philip Moss informed the meeting that he chaired some of the earlier community engagement meetings and the response of members of the public at the meetings were supportive, the main item that people were most concerned about was the quality of care. He can reassure community members that this HASU model will deliver the best care. There remain some concerns about the distance of travel, how relatives will get to hospital and how they will retain contact with hospital when a family member is admitted out of hours. However, Philip Moss felt reassured that now there is there is consideration for relatives and their need to stay in touch has been considered and addressed once we roll out the programme.

The Chair noted that it is important with any implementation process we need to be mindful to make sure it is working as we go along. Travel, contact with family members and peoples' experiences will be an area that will be closely monitored.

Andrew Goodall enquired about the next steps asking if the decisions and recommendations, the outcomes and changes will be clearly shared with people in local communities, and secondly, how will this be done to ensure that everybody who has an interest or who this will impact upon will have an understanding of the changes and what difference this will make to them.

Helen Stevens replied that the exact same processes would be used that were employed initially to reach out and have conversations with different communities e.g. through our CCGs and reconnecting with groups that they have had communications with via their networks. Also at the outcome of this meeting, letting the media and subscribers of our newsletters what the outcome of today is and we would hope our media colleagues would report the decision as well. We have set up connectivity with the staff working in the services to ensure they are first to hear about the outcome of today and keep them involved in the process. We will work with our Healthwatch colleagues to ensure that we are doing that in the community groups and into the groups and networks that exist.

Jeremy Cook offered the following points of clarity around the impact of the business case:

- the business case assumes and it is not a fixed financial envelope and financial actuals are incurred they may be different to what is built into the business case. This will need to be reflected by commissioners based on the contract model that is adopted which is activity based.
- Further work is required regarding the split of the costs between the cost of provision of hyper acute stroke unit and other parts of the acute stroke pathway.
- The business case make the assumption 50:50 split there are two other versions 40:60 and a 60:40, further work regarding this is required.



- The other parts of the stroke pathway are being picked up by the Hospital Services review and there could be opportunities to offset some financial risks
- Over the last few days revised indicative transport costs have been received from YAS regarding additional costs of travel and they have come out £270K more than identified in the business case, therefore further work is required to understand these increased numbers have been arrived at.

He added that it was important for commissioners are aware of the above mentioned issues.

Chris Clayton enquired why the specific sites been chosen over the alternative sites available and to have further assurance of why that particular site has been picked.

Peter Anderton responded by saying when working up the different options of reconfiguring the hyper acute stroke unit various criteria were looked at e.g. ambulance transport time, whether it would bring the stroke unit up to critical mass, or overload the stroke unit, cross boarder impacts, current staffing levels and whether a 7 days service was offered. Based on the assumption that Sheffield would be in it as the large Teaching Hospital and Neurosciences Centre and then we modelled different options e.g. Rotherham, Barnsley or Doncaster being a hyper acute stroke unit. It naturally emerged that Doncaster, as the other largest centre and because of its geographical location, made sense to be the option put forward. As Chesterfield is not strictly within the South Yorkshire and Bassetlaw footprint it was left as it is with no increase or decrease.

Pat Keane highlighted that whilst we recognise the key focus of today's discussion and decision-making is around the hyper acute stroke, for the purpose of the wider discussion with the public that he would like to emphasis much of our focus as commissioners is around primary and secondary care prevention and that will continue to be one of our key areas in local CCGs, we work together to develop hyper acute services but we remain committed to the wider issues around the primary and secondary care prevention.

Lisa Wilkins reassured members that the ACS does have a prevention workstream that precisely looks at how we can improve our primary prevention and also our secondary prevention for the management of clinical risk factors e.g. hypertension and anti-coagulation for people with atrial fibrillation. Also another group of people of importance are people who have a TIA (minor stroke) and that they receive prompt assessment and secondary prevention measures and our TIA services are within the Hospital Services Review.

Chris Edwards sought clarification on how this decision and process relates to the Hospital Services Review.

Marianna Hargreaves replied that in addition to the hyper acute stroke element there were opportunities for us to improve care across the wider



pathway and that is one of the reasons why it has been included in the Hospital Services Review which is an ongoing review.

Lesley Smith reminded members that a few years ago this group of Commissioners Working Together made the decision to work on hyper acute stroke services and just hyper acute. The rational at that time was that was one area that required us to work together. The view was that other elements e.g. rehabilitation and early supported discharge sat in 'place'. More recently we have looked at some the challenges that are faced in the elements of the pathway and come to the collective decision to include those in the Hospital Services Review.

The Chair requested each organisation to state their decision and the Joint Committee of Clinical Commissioning Groups considered the information set out in the decision making business case and unanimously approved the recommended new model of hyper acute stroke care for South Yorkshire and Bassetlaw Accountable Care System. NHS Hardwick CCG supported the proposal and the decision of the Joint Committee of Clinical Commissioning Groups.

When giving their approval the following additional comments were made:

- Idris Griffiths, NHS Bassetlaw CCG, stated one of the particular things around Bassetlaw Hospital is that they are not overtly affected by this as Bassetlaw's hyper acute stroke patients already go to Doncaster Royal Infirmary. We know the volumes going through hyper acute stroke at Bassetlaw will increase and get into the range 900-1500 which should help to improve the quality of service provided and on that basis the proposal was welcomed.
- Ben Milton, NHS North Derbyshire CCG, noted they are a peripheral element of this work but as a member of the committee NHS North Derbyshire CCG are happy with the work being done and happy to support the proposals.
- Chris Edwards, NHS Rotherham CCG, recognised this proposal would improve health outcomes for Rotherham patients and on that basis the proposal was supported.

The Chair added that this is just the start of the process as there will be a phased implementation of how this will affect patients in a safe and managed way going forward.

The Chair requested regular and updates to this group as the implementation progresses.

#### 60/17 Questions from the public

There were no questions from the public present at the meeting. However, written questions from the public had been received and these will be answered with the minutes as previously.

#### 61/17 To consider any other business



	There was no other business brought before the meeting.	
62/17	Date and Time of Next Meeting	
	The Chair informed the meeting that the next meeting will take place on 20 <sup>th</sup> December 2017 in the Boardroom at NHS Sheffield CCG at a time to be confirmed.	





#### Written questions received from Mr Tony Nuttall

Question: As the changes in hyper acute stroke services were implemented 14 or 15 months ago, before any consultation, what evidence do you have by now that a) patient outcomes have improved and b) access for relatives has not worsened?

Answer: Marianna Hargreaves responded by saying there has been a specific arrangements in place with some Barnsley patients being eligible for thrombolysis being taken to other HASU centres for thrombolysis, this has been relatively small number numbers, not large enough to understand with respect to outcomes, we have not had any feedback with respect of adverse implications for relatives and families.

Peter Anderton added that informal feedback from Pinderfields is that the patients transported there and sometimes transported straight back if they have not been eligible for thrombolysis have generally been positive and supportive. Again, alluding to the Greater Manchester experience, it is worth noting that Greater Manchester centralised their stroke care in two phases so initially they only transported patients who were thought were eligible for thrombolysis and then in the second phase in 2015 they transported all patients in the hyper acute phase and it was only after that they have seen a reduction in mortality. It is worth noting that from their report published this summer they have had very good feedback from patients and carers and this is despite travelling large distances. There are 3 HASU centres in Greater Manchester and overnight only one which is Salford. So from as far north as Oldham and as far south as Macclesfield you get transported into Salford and their feedback is the patients and relatives are extremely happy with the high quality of care they are accessing so this bodes well in South Yorkshire and Bassetlaw.

#### **Update - Children's Surgery and Anaesthesia**

#### JOINT COMMITTEE OF CLINICAL COMMISSIONING GROUPS

#### 28<sup>th</sup> February 2018

Author(s)	James Scott, Maternity & Children's Workstream, SYB ICS
	Marianna Hargreaves, Transformation Programme Lead, SYB ICS
	Additional material provided by
	Des Breen, Medical Director for Working Together Programme
	Emma Andrews – Interim Clinical Networks Project Consultant
Sponsor	Will Cleary-Gray, Director of Transformation and Sustainability, South
	Yorkshire and Bassetlaw Integrated Care System

#### Is your report for Approval / Consideration / Noting

For Noting

Are there any resource implications (including Financial, Staffing, etc.)?

N/A

#### **Summary of key issues**

- JCCG approved the Business Case for changes to Children's Surgery and Anaesthesia (CS&A) services in June 2017
- The Managed Clinical Network is taking a lead role in implementation.
- Designation visits (visits to Trusts) were completed in February 2018. There has been strong engagement from Trusts in populating teams for the visits.
- Progress has been made on the development and agreement of clinical pathways and most are ready to be signed off by the Managed Clinical Network.
- Further engagement is planned with transport providers, the Yorkshire Ambulance Service, East Midlands Ambulance Service and Embrace to ensure we can secure the appropriate transport.
- Implementation is planned for early 2018/19.

#### Recommendations

The Joint Committee of Clinical Commissioning Groups is asked to note the progress to take forward the approved changes to children's surgery and anaesthesia.

# Update - Children's Surgery and Anaesthesia JOINT COMMITTEE OF CLINICAL COMMISSIONING GROUPS 28<sup>th</sup> February 2018

#### 1. Purpose

This paper seeks to provide a brief update to JCCCG on progress to implement approved changes to Children's Surgery and Anaesthesia (CS&A) services. JCCCG approved the Business Case to progress the changes in June 2017.

#### 2. Implementation Update

#### 2.1 Designation Visits

Visits to the three proposed 'hubs' (Doncaster Royal Infirmary, Sheffield Children's Hospital and Pinderfields Hospital), and the three non-hub sites (Chesterfield Royal Hospital, Rotherham Hospital, Barnsley Hospital) have now been completed. All visits have been facilitated by the Managed Clinical Network (MCN). Feedback from the visits is being written up and will inform the development of action plans. There has been strong engagement from Trusts in populating teams for the visits. The recommendations of the Network will be agreed at the Steering Group at the end of February.

#### 2.2 Clinical Pathway Development

Working groups have been set up for each pathway and progress is as follows -

**Trauma and Orthopaedics**: The pathway has been ratified by the MCN. The number of time critical cases will be small, with the large majority of cases being able to be sent home and then undertaken 'semi-electively' in the local Trust in working hours. It has also been acknowledged that trauma lists work quite differently to other emergency lists and often extend later in to the evening. The document template is now being branded, and the pathway will then be sent to each Trust for information – distribution will be to CEO, Medical Director, relevant Clinical Director(s) and General / Service Manager(s); this will become standard practice for all pathways.

**Anaesthetics**: The MCN has agreed to adopt the SCH pathway, which contains provision for local Trust protocols on pain management. This will be re-branded for the MCN and distributed.

**ENT (2 pathways – Post Tonsil Bleed; Compromised Airway)**: These pathways represent two time critical emergencies. Comments and feedback have been received on both draft pathways. A specific meeting has taken place to work through

the detail. The final pathways are to be signed off by the MCN. There will be other conditions (e.g. tonsillar abscess) that may require transfer in some circumstances. The Network are currently awaiting feedback on the final draft from ENT colleagues around the region.

**Abdominal Pain**: A final draft of the cover sheet of the Acute Abdo Pathway was received by the Network earlier this month and subject to a few minor amendments should be approved by the Steering Group at the end of February.

**Torsion of the Testis**: Torsions are time-critical (surgery is required within 4-6 hours of presentation). It has been identified that not all the hubs currently deliver this surgery, as would be expected in the new model and as such it is an ongoing area of discussion to agree the best way forward.

#### 2.3 Transport

There remains an expectation that the numbers of children that will need to be transferred will be low. Further engagement is planned with transport providers, the Yorkshire Ambulance Service, East Midlands Ambulance Service and Embrace to ensure we can secure the appropriate transport. Chesterfield have begun discussions with EMAS as to what they may require and the Network are seeking to work with YAS also.

#### 2.4 Commissioning and Contracting

The Service Specification for Children's Surgery and Anaesthesia services is complete. As agreed at the ACS Maternity and Children's Workstream Board in January 2018, it has been circulated to all Board members. It has also been circulated to children's commissioners and through appropriate clinical networks.

By March 2018, the outputs of the designation visits will be available (as per above) and will enable us to understand to what extent each Trust is in a position to meet the CS&A Service Specification. Thereafter action plans will be developed to support Trusts to be able to meet the specification and deliver the expected level of quality.

#### 2.5 Managed Clinical Network (MCN) Development

The MCN is taking a lead role in the implementation. It is also developing its broader remit. Initial thinking is that consistency of transition to adult surgical services will be an early priority. It is intended that a Specification will be developed for the Managed Clinical Network.

#### 3. Next Steps

Clinical pathway development and sign off as detailed above.

- Progressing feedback to Trust after the visits and enabling the development of action plans where necessary to enable delivery in line with the CSA specification.
- Further engagement with transport services
- Further Development of the Managed Clinical Network (including a specification).

#### 4. Recommendation

The Joint Committee of Clinical Commissioning Groups is asked to note the progress to take forward the approved changes to Children's Surgery and Anaesthesia.

#### **Update – Hyper Acute Stroke Services**

#### JOINT COMMITTEE OF CLINICAL COMMISSIONING GROUPS - PUBLIC

#### 28<sup>th</sup> February 2018

Author(s)	Marianna Hargreaves, Transformation Programme Lead, South Yorkshire and Bassetlaw Accountable Care System Lisa Wilkins, Consultant in Public Health Medicine, South Yorkshire and Bassetlaw Accountable Care System Jeremy Cook, Director of Finance, Interim South Yorkshire and Bassetlaw Accountable Care System
Sponsor(s)	Lesley Smith, System Reform Lead, South Yorkshire and Bassetlaw Accountable Care System Will Cleary-Gray, Director of Transformation and Sustainability, South Yorkshire and Bassetlaw Accountable Care System

#### Is your report for Approval / Consideration / Noting

For noting

Are there any resource implications (including Financial, Staffing, etc.)?

N/A

#### Summary of key issues

- JCCG approved the decision making business case for changes to Hyper Acute Stroke Services on Wednesday 15<sup>th</sup> November 2017.
- The Joint Overview and Scrutiny Committee were taken through the detail of the decision making business case at the end of January 2018.
- Areas that were under development alongside the decision making business case including system wide planning, development of a specification for the new HASU service and the financial arrangements have continued to progress.

#### Recommendations

The JCCCG is asked to note the progress.

#### **Update – Hyper Acute Stroke Services**

## JOINT COMMITTEE OF CLINICAL COMMISSIONING GROUPS

#### 28<sup>th</sup> February 2018

#### 1. Purpose

The purpose of this paper is to provide a brief update to the Joint Committee of Clinical Commissioning Groups (JCCCGs) on progress since they made the decision to approve the changes to hyper acute stroke services on Wednesday 15<sup>th</sup> November 2017.

#### 2. Update

Since the Committee approved the changes to hyper acute stroke services. Areas that were under development alongside the decision making business case, including system wide planning, development of a specification for the new HASU service and the financial arrangements have continued to progress.

The Joint Overview and Scrutiny Committee were taken through the detail of the decision making business case at the end of January 2018.

In early February a letter before action was received from an individual setting out a challenge to the decision, proceedings have been initiated and work is underway to respond to this.

#### 3. Current areas of work

A draft system wide plan has been developed to enable coordination of all key activities and the equality impact assessment is being revisited and updated.

It was agreed by the Joint Committee of Clinical Commissioning groups in January to extend the time prior to making any changes in Rotherham, so as to allow sufficient planning time. The JCCG requested in January that planning should be undertaken to enact the changes in the autumn 2018, initially in Rotherham followed closely by Barnsley.

A draft specification is complete and has been discussed with all relevant providers and commissioners. It includes sections focusing on hyper acute stroke care, managing interfaces and the Stroke Managed Clinical Network.

It was agreed by the Joint Committee of Clinical Commissioning Groups in January that Sheffield CCG would be the lead commissioner for the South

Yorkshire and Bassetlaw HASUs, with existing arrangements (via Wakefield CCG or Barnsley CCG) to be utilised for the Mid Yorkshire HASU.

It was also agreed that discussion would be initiated with all relevant providers to start to work through how they will work together to deliver the new HASU service model. This is now underway.

In addition to this preparatory work is also underway to identify all the key aspects that need to be considered to split the budget and agree appropriate local tariffs for hyper acute stroke care and acute stroke care/inpatient rehabilitation.

Workforce planning for the new model was also identified as a key area to progress post the decision. Work is now taking place to look at how best to secure the medical workforce, including potential joint consultant posts.

Alongside this discussion continues with the Yorkshire Ambulance Service to ensure that we are able to secure the additional transport required to deliver the new model. There will be an investment in the ambulance service to enable this.

Finally the new hyper acute stroke service model will be supported by NHSE commissioning and the gradual implementation of mechanical thrombectomy. The current planning is that we will have a model with patients being initially assessed in the HASUs, with transfer to the neuroscience centres (Sheffield or Leeds for SYB ACS patients).

We are working closely with NHSE to ensure a consistent approach to delivery of Mechanical Thrombectomy in the neuroscience centres, and ensure all aspects (for example additional transport, ongoing care after the procedure) are considered and planned for.

#### 4. Next Steps

To continue to progress the areas of work outlined above and keep all stakeholders informed of progress.